

# Chapter 7

## NOISE ELEMENT

### 7.1 INTRODUCTION

The Noise Element of the General Plan examines noise sources in the City to identify and appraise the potential for noise conflicts and problems, and to identify ways to reduce existing and potential noise impacts. Existing and future noise environments and the compatibility of land uses are considered in the Element, as well as sensitive receptors and generators of stationary noise. The Element identifies projected noise levels, and contains policies and programs to achieve and maintain noise levels compatible with various types of land uses, as well as prevent high noise levels in sensitive areas. It is important to note that the Element addresses noise that affects the community at large, rather than noise associated with site-specific conditions. The regulatory framework, background information, and existing and future conditions can be found in the General Plan EIR.



### 7.2 AUTHORITY FOR ELEMENT

Government Code Section 65302(f) requires that a General Plan include:

*"... a noise element which shall identify and appraise noise problems in the community. The Noise Element shall recognize the guidelines established by the Office of Noise Control in the State Department of Health Services and shall analyze and quantify...current and projected noise levels for all of the following sources: (1) highways and freeways; (2) primary arterials and major local streets; (3) passenger and freight on-line railroad operations and ground rapid transit systems; (4) commercial, general aviation, heliport, and military airport operations, aircraft overflights, jet engine test stands, and all other ground facilities and maintenance functions related to airport operation; (5) local industrial plants, including but not limited to, railroad classification yards; (6) other ground stationary noise sources identified by local agencies as contributing to the community noise environment."*

### 7.3 NOISE DEFINITIONS



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Noise often is defined as annoying or unwanted sound. Health studies have shown that excessive noise can cause adverse psychological or physiological effects on human beings.



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Defining noise problems and establishing a regulatory scheme to deal with noise that is both fair and effective requires an understanding of some of the basic characteristics of sound and how it affects people and their activities. While sound levels can be easily measured, the variability in subjective and physical responses to sound complicates the analysis of its impact on people. Sound is created when an object vibrates and radiates part of its energy as acoustic pressure waves through a medium such as air, water, or a solid. The ear, the hearing mechanism of humans and most animals, receives these sound pressure waves and converts them to neurological impulses which are transmitted to the brain for interpretation. The interpretation by the auditory system and the brain depends on the characteristics of the sound and on the characteristics of the person hearing it.

## STANDARD UNIT OF MEASUREMENT

Sound is described in terms of the loudness (amplitude) of the sound and frequency (pitch) of the sound. The standard unit of measurement of the loudness of sound is the decibel (dB). Since the human ear is not equally sensitive to sound at all frequencies, a special frequency-dependent rating scale has been devised to relate noise to human sensitivity. The A-weighted decibel scale (dBA) performs this compensation by differentiating among frequencies in a manner approximating the sensitivity of the human ear.

Decibels are based on the logarithmic scale. The logarithmic scale compresses the wide range in sound pressure levels to a more usable range of numbers in a manner similar to the Richter scale used to measure earthquakes. In terms of human response to noise, a sound ten dBA higher than another is perceived to be twice as loud, and 20 dBA higher is perceived to be four times as loud, and so forth. Everyday sounds normally range from 30 dBA (very quiet) to 100 dBA (very loud). Various methods have been developed for evaluating community noise to account for, among other things:

- The variation of noise levels over time;
- The influence of periodic individual loud events; and
- The community response to changes in the community noise environment.

## NOISE SCALES AND DEFINITIONS

Sound pressure level is a measure of the sound pressure of a given noise source relative to a standard reference value. The reference pressure is typical of the quietest sound that a young person with good hearing is able to detect. Sound pressure levels are measured in decibels (dB). Decibels are logarithmic quantities, relating the sound pressure level of a noise source to the reference pressure level.

An important characteristic of sound is frequency. This is the rate of repetition of sound pressure oscillations (waves) as they reach our ears; frequency is expressed in hertz (Hz). When analyzing the total noise of any source, the frequency components are sometimes analyzed to determine the relative amounts of low-frequency, middle-frequency, and high-frequency noise. This breakdown is important for two reasons:

- Our ear is better equipped to hear mid- and high-range frequencies than lower frequencies. Thus, we find mid- and high-frequency noise to be more annoying. High-frequency noise is also more capable of producing hearing loss.
- Engineering solutions to a noise problem are different for different frequency ranges. Low-frequency noise is generally harder to control.



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The normal frequency range of hearing for most people extends from a low frequency of about 20 Hz to a high frequency of about 10,000 to 15,000 Hz. People respond to sound most readily when the predominant frequency is in the range of normal conversation, typically around 1,000 to 2,000 Hz. Several filters have been developed that match the sensitivity of our ear and thus help us to judge the relative loudness of various sounds made up of many different frequencies. The so-called “A” filter is the best measure for most environmental noise sources. Sound pressure levels measured through this filter are referred to as A-weighted levels, and are measured in A-weighted decibels or (dBA).

The A-weighted filter significantly de-emphasizes those parts of the total noise that occur at lower frequencies (those below about 500 Hz) and also those at very high frequencies (above 10,000 Hz) the frequencies that we do not hear as well. The filter has very little effect, or is nearly “flat,” in the middle range of frequencies (between 500 and 10,000 Hz), where our ears are most sensitive. Because this filter generally matches our ears’ sensitivity, sounds having a higher A-weighted sound level are usually judged to be louder than those with lower A-weighted sound levels, a relationship that otherwise might not be true.

### **Community Noise Equivalent Level (CNEL)**

Cumulative noise metrics were developed to assess community response to noise. They are useful because they attempt to take into account the loudness and duration of the noise, the total number of noise events, and the time of day these events occur in one single-number rating scale. They are designed to account for the known health effects of noise on people. The community noise equivalent level (CNEL) is a 24-hour, time-weighted energy-average noise level based on dBA that measures the overall noise during an entire day. Noise that occurs during certain sensitive time periods is penalized for occurring at these times (by adding decibels to its  $L_{eq}$  measurement). On the CNEL scale, noise between 7:00 a.m. and 10:00 p.m. is penalized by approximately five dB, to account for the greater potential for noise to interfere during these hours, as well as the typically lower ambient (background) noise levels during these hours. Noise during the night (from 10:00 p.m. to 7:00 a.m.) is penalized by 10 dB to attempt to account for our higher sensitivity to noise in the nighttime and the expected further decrease in ambient noise levels that typically occur in the night.

### **Equivalent Noise Level ( $L_{EQ}$ )**

The equivalent sound level, abbreviated  $L_{eq}$ , is a measure of the exposure resulting from the accumulation of A-weighted sound levels over a particular time period (e.g., 1 hour, 8 hour, a school day, nighttime, or a full 24-hour day). However, because the length of the period can be different depending on the time frame of interest, the applicable period should always be identified or clearly understood when discussing the metric. Such durations are often identified through a subscript, for example, “ $L_{eq}(24)$ ”.

Conceptually,  $L_{eq}$  may be thought of as a constant sound level over the period of interest that contains as much sound energy as the actual time-varying sound level with its normal peaks and valleys. It is important to realize, however, that the two signals (the constant one and the time-varying one) would sound very different from each other if compared in real life. Variations in the “average” sound level suggested by  $L_{eq}$  is not an arithmetic value, but a logarithmic (“energy-averaged”) sound level. Thus, loud events clearly dominate any noise environment described by the metric.

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## Day Night Average (Ldn)

Another commonly used noise metric is the day/night average noise level (Ldn). The Ldn is a measure of the 24-hour average noise level at a given location. It was adopted by the EPA for developing criteria to evaluate community noise exposure. Ldn is based on a measure of the average noise level over a given time period. The Ldn is calculated by averaging the Leq for each hour of the day at a given location after penalizing the sleeping hours (from 10:00 p.m. to 7:00 a.m.) by 10 dBA to take into account the increased sensitivity of people to noises that occur at night. The sound level exceeded over a specified time frame can be expressed as Ln (i.e., L90, L50, L10, etc.). L50 equals the level exceeded 50 percent of the time; L10, 10 percent of the time; etc.

## Other Noise Matrices

As previously mentioned, people tend to respond to changes in sound pressure in a logarithmic manner. In general, a 1 dBA change in the sound pressure levels of a given sound is detectable only under laboratory conditions. A 3 dBA change in sound pressure level is considered a detectable difference in most situations. A 5 dBA change is readily noticeable and a 10 dBA change is considered a doubling (or halving) of the subjective loudness. It should be noted that a 3 dBA increase or decrease in the average traffic noise level is realized by a doubling or halving of the traffic volume; or by about a 7 mile per hour (mph) increase or decrease in speed.

For each doubling of distance from a point noise source, the sound level will decrease by 6 dBA. In other words, if a person is 100 feet from a machine, and moves to 200 feet from that source, sound levels will drop approximately 6 dBA. For each doubling of distance from a line source, like a roadway, noise levels are reduced by 3 to 5 decibels, depending on the ground cover between the source and the receiver.

Noise barriers can provide approximately a 5 dBA CNEL noise reduction (additional reduction may be provided with a barrier of appropriate height, material, location and length). A row of buildings provides up to 5 dBA CNEL noise reduction with a 1.5 dBA CNEL reduction for each additional row up to a maximum reduction of approximately 10 dBA. The exact degree of noise attenuation depends on the nature and orientation of the structure and intervening barriers.

## 7.4 KEY THEMES AND VISION FOR GENERAL PLAN

It is the general objective of the City to regulate and control unnecessary, excessive, and annoying sounds emanating from uses and activities within the City, and to prohibit such sounds that are detrimental to the public health, welfare, and safety of its residents. With the objective, the City is focused on maintaining or improving the quality of life for both existing and future residents. The Land Use Element proposes a variety of mixed use development types along major arterials in the City. The Noise Element will ensure that the residential and non-residential uses within the mixed use development meet established noise standards.

### AMBIENT NOISE

Ambient noise is described as the all-encompassing background noise associated with a given environment, usually being a composite of sounds from many sources near and far.

Garden Grove's noise environment is dominated by vehicular traffic noise along State Route 22 (SR-22) as well as major and primary arterials. The major arterials that serve the City are Valley



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View Street, Brookhurst Street, Harbor Boulevard, Bolsa Avenue, Westminster Avenue, Fairview Road, and Knott Avenue. The primary arterials that serve the City are Magnolia Street, Euclid Street, Haster Street, Chapman Avenue, Garden Grove Boulevard, and Westminster Boulevard. In addition, Katella Avenue, Harbor Boulevard, Bolsa Avenue, and Valley View Streets are designated as Smart Streets.

## NOISE SENSITIVE RECEPTORS

Human response to noise varies widely depending on the type of noise, time of day, and sensitivity of the receptor. The effects of noise on humans can range from temporary or permanent hearing loss to mild stress and annoyance due to such things as speech interference and sleep deprivation. Prolonged stress, regardless of the cause, is known to contribute to a variety of health disorders. The sensitive receptors located within the City are listed in Appendix D, Air Quality Data, of the General Plan EIR.<sup>1</sup>

## NOISE AND LAND USE COMPATIBILITY MATRIX

The State of California Office of Planning and Research (OPR) Noise Element Guidelines include recommended interior and exterior level standards for local jurisdictions to identify and prevent the creation of incompatible land uses due to noise. The OPR Guidelines describe the compatibility of various land uses with a range of environmental noise levels in terms of dBA CNEL (Community Noise Equivalent Level).

A noise environment of 50 dBA CNEL to 60 dBA CNEL is considered to be “normally acceptable” for residential uses. The State indicates that locating residential units, parks, and institutions (such as churches, schools, libraries, and hospitals) in areas where exterior ambient noise levels exceed 65 dBA CNEL is undesirable. The OPR recommendations also note that, under certain conditions, more restrictive standards than the maximum levels cited may be appropriate. As an example, the standards for quiet suburban and rural communities may be reduced by 5 to 10 dB to reflect their lower existing outdoor noise levels in comparison with urban environments.

In addition, *Title 25, Section 1092 of the California Code of Regulations*, sets forth requirements for the insulation of multiple-family residential dwelling units from excessive and potentially harmful noise. Whenever multiple-family residential dwelling units are proposed in areas with excessive noise exposure, the developer must incorporate construction features into the building’s design that reduce interior noise levels to 45 dBA CNEL.

*Table 7-1, Noise and Land Use Compatibility Matrix*, illustrates the State guidelines established by the State Department of Health Services for acceptable noise levels for each county and city. These standards and criteria are incorporated into the land use planning process to reduce future noise and land use incompatibilities. This table is the primary tool that allows the City to ensure integrated planning for compatibility between land uses and outdoor noise.

## CITY OF GARDEN GROVE NOISE STANDARDS

The City of Garden Grove maintains a comprehensive Noise Ordinance within its Municipal Code that establishes citywide interior and exterior noise level standards. The City has adopted a number of policies that are directed at controlling or mitigating environmental noise effects. The City’s Noise Ordinance (Municipal Code Section 8.47, Noise Control,) establishes daytime and nighttime noise standards; refer to *Table 7-2, Garden Grove Noise Ordinance Standards*.

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<sup>1</sup> Similar uses are sensitive to both air quality and noise impacts. Therefore, the sensitive receptor list for both issue areas is the same.



The ordinance is designed to control unnecessary, excessive and annoying sounds generated from a stationary source impacting an adjacent property. It differentiates between environmental and nuisance noise. Environmental noise is measured under a time average period while nuisance noise cannot exceed the established Noise Ordinance levels at any time. At the boundary line between a residential property and a commercial and manufacturing property, the noise level of the quieter zone is required to be used.

**Table 7-1  
Noise and Land Use Compatibility Matrix**

Land Use Category	Community Noise Exposure (L <sub>dn</sub> or CNEL, dBA)			
	Normally Acceptable	Conditionally Acceptable	Normally Unacceptable	Clearly Unacceptable
Residential - Low Density, Single-Family, Duplex, Mobile Homes	50 - 60	55 - 70	70-75	75-85
Residential - Multiple Family	50 - 65	60 - 70	70 - 75	70 - 85
Transient Lodging - Motel, Hotels	50 - 65	60 - 70	70 - 80	80 - 85
Schools, Libraries, Churches, Hospitals, Nursing Homes	50 - 70	60 - 70	70 - 80	80 - 85
Auditoriums, Concert Halls, Amphitheaters	NA	50 - 70	NA	65 - 85
Sports Arenas, Outdoor Spectator Sports	NA	50 - 75	NA	70 - 85
Playgrounds, Neighborhood Parks	50 - 70	NA	67.5 - 75	72.5 - 85
Golf Courses, Riding Stables, Water Recreation, Cemeteries	50 - 70	NA	70 - 80	80 - 85
Office Buildings, Business Commercial and Professional	50 - 70	67.5 - 77.5	75 - 85	NA
Industrial, Manufacturing, Utilities, Agriculture	50 - 75	70 - 80	75 - 85	NA

NA: Not Applicable

Source: Office of Planning and Research, California, *General Plan Guidelines*, October 2003.

**Normally Acceptable** – Specified land use is satisfactory, based upon the assumption that any buildings involved are of normal conventional construction, without any special noise insulation requirements.

**Conditionally Acceptable** – New construction or development should be undertaken only after a detailed analysis of the noise reduction requirements is made and needed noise insulation features included in the design. Conventional construction, but with closed windows and fresh air supply systems or air conditioning, will normally suffice.

**Normally Unacceptable** – New construction or development should be discouraged. If new construction or development does proceed, a detailed analysis of the noise reduction requirements must be made and needed noise insulation features included in the design.

**Clearly Unacceptable** – New construction or development should generally not be undertaken.

**Table 7-2  
Garden Grove Noise Ordinance Standards**

Land Use Designation		Ambient Base Noise Level	Time Of Day
Sensitive Uses	Residential Use	55 dBA	7:00 AM – 10:00 PM
		50 dBA	10:00 PM – 7:00 AM
Conditionally Sensitive Uses	Institutional Use	65 dBA	Any Time
	Office-Professional Use	65 dBA	Any Time
	Hotels and Motels	65 dBA	Any Time
Non-Sensitive Uses	Commercial Uses	70 dBA	Any Time
	Commercial/Industrial Uses within 150 feet of Residential Uses	65 dBA	7:00 AM – 10:00 PM
		50 dBA	10:00 PM – 7:00 AM
	Industrial Uses	70 dBA	Any Time

Source: City of Garden Grove, *Municipal Code, Section 8.47, Noise Control*, 2005.





Municipal Code Section 8.47.060, *Special Noise Sources*, also includes the following provisions for construction and maintenance activities:

*(d) Construction of Buildings and Projects. It shall be unlawful for any person within a residential area, or within a radius of 500 feet there from, to operate equipment or perform any outside construction or repair work on buildings, structures, or projects, or to operate any pile driver, power shovel, pneumatic hammer, derrick, power hoist, or any other construction type device between the hour of 10:00 p.m. of one day and 7:00 a.m. of the next day in such a manner that a person of normal sensitiveness, as determined utilizing the criteria established in Section 8.47.050(a), is caused discomfort or annoyance unless such operations are of an emergency nature.*

## MINIMIZE COMMUNITY EXPOSURE TO NOISE

The primary goal with regard to community noise is to minimize the exposure of new residential development, schools, hospitals and similar noise-sensitive uses to excessive or unhealthy noise levels to the greatest extent possible. Toward this end, this Element establishes the noise/land use compatibility guidelines set forth in [Table 7-1](#) for outdoor noise. The compatibility guidelines recognize and respond to the many different noise environments in Garden Grove.

The City supports new residential development within already urbanized areas where ambient noise levels may be higher than those experienced in neighborhoods located on the urban periphery. This is in an effort to promote “smart growth,” mixed use development, making more efficient use of land and resources.

Interior noise levels for new residential development, regardless of location within the City will be required to comply with standards set forth in Title 24 of the State Health and Safety Code. New construction may need to incorporate special insulation, windows, and sealants in order to ensure that interior noise levels meet Title 24 standards.

The City will utilize the noise/land use compatibility guidelines outlined in [Table 7-1](#) and [Table 7-2](#) in making land use decisions. These compatibility guidelines show a range of noise standards for various land use categories. Depending on the ambient environment of a particular community, these basic guidelines may be tailored to reflect existing noise and land use characteristics. The matrix defines noise in terms of Community Noise Equivalent Level (CNEL) and expressed in dB that measure sound intensity. Noise levels occurring during nighttime hours are weighted more heavily than during the daytime.

## 7.5 GOALS, POLICIES, AND IMPLEMENTATION PROGRAMS

This Element is organized into goals, policies, and implementation programs. A description of each is provided in Chapter 1, Introduction. It is important to note that the implementation programs are specific actions to carry out all of the preceding goals and policies.

Goal N-1	Noise considerations must be incorporated into land use planning decisions.
Policy N-1.1	Require all new residential construction in areas with an exterior noise level greater than 55 dBA to include sound attenuation measures.
Policy N-1.2	Incorporate a noise assessment study into the environmental review process, when needed for a specific project for the purposes of identifying potential noise impacts and noise abatement procedures.



Policy N-1.3	Require noise reduction techniques in site planning, architectural design, and construction, where noise reduction is necessary consistent with the standards in Tables 7-1 and 7-2, Title 24 of the California Code of Regulations, and Section 8.47 of the Municipal Code.
Policy N-1.4	Ensure acceptable noise levels are maintained near schools, hospitals, convalescent homes, churches, and other noise sensitive areas.
Policy N-1.5	Require the design of mixed use structures to incorporate techniques to prevent the transfer of noise and vibration from the commercial to residential use.
Policy N-1.6	Encourage commercial uses in mixed use developments that are not noise intensive.
Policy N-1.7	Avoid locating noise-sensitive land use in existing and noise-impacted areas.
N-IMP-1A	Maintain a technical resource for builders, developers, and operators of construction equipment that discusses a variety of sound attenuation measures (e.g., temporary noise attenuation fences, preferential location of equipment, use of current technology and types of noise suppression equipment), the amount of noise reduction each produces, and how to combine them to meet City requirements.
N-IMP-1B	Require that new commercial, industrial, any redevelopment project, or any proposed development near existing residential land use demonstrate compliance with the City's Noise Ordinance prior to approval of the project.
N-IMP-1C	Implement noise mitigation by placing conditions of approval on development projects, and require a clear description of mitigation on subdivision maps, site plans, and building plans for inspection purposes.
N-IMP-1D	Require construction activity to comply with the limits established in the City's Noise Ordinance.
N-IMP-1E	Require buffers or appropriate mitigation of potential noise sources on noise sensitive areas.
N-IMP-1F	Require that vehicle access to commercial properties that are located adjacent to residential parcels or other noise sensitive uses be located at the maximum practical distance from these uses.
N-IMP-1G	Encourage truck deliveries to commercial or industrial properties abutting residential or noise sensitive uses after 7:00 AM and before 10:00 PM.
N-IMP-1H	Orient residential units away from major noise sources, particularly in mixed use projects.
N-IMP-1I	Encourage the location of balconies and operable windows of residential units in mixed use projects away from arterials and other major noise sources.



- N-IMP-1J Review the noise performance standards in the Zoning Code to determine if additional or modified standards are necessary to address mixed use development, particularly along major arterial roadways, or address and mitigate noise-generating land uses.
- N-IMP-1K Enforce the Noise Ordinance to ensure that stationary noise and noise emanating from construction activities, private development, and/or special events are minimized.
- N-IMP-1L Continue to enforce noise abatement and control measures.

**Goal N-2 Maximized efficiency in noise abatement efforts through clear and effective policies and ordinances.**

- Policy N-2.1 Incorporate noise considerations into land use planning decisions by establishing acceptable limits of noise for various land uses throughout the community.
- Policy N-2.2 Fully integrate noise considerations into land use planning decisions to prevent new noise/land use conflicts.
- Policy N-2.3 Incorporate noise reduction features for items such as but not limited to parking and loading areas, ingress/egress point, and refuse collection areas, during site planning to mitigate anticipated noise impacts on affected noise sensitive land uses.
- Policy N-2.4 Permit only those new development or redevelopment projects that have incorporated appropriate mitigation measures, so that standards contained in the Noise Element or adopted ordinance are met.
- Policy N-2.5 Ensure the effective enforcement of City, State, and Federal noise levels by all appropriate City Divisions.
- N-IMP-2A Require a noise impact evaluation for projects, if determined necessary through the environmental review process. Should noise abatement be necessary, the City shall require the implementation of mitigation measures based on a technical study prepared by a qualified acoustical professional.
- N-IMP-2B Consider establishing a periodic noise monitoring program to identify progress in achieving noise abatement and to perform necessary updating of the Noise Element and community noise standards.
- N-IMP-2C Amend, and combine if deemed appropriate, ordinances and policies relating to noise control. The amended ordinance(s) shall more clearly address mitigation of noise conflicts between adjacent uses, construction noise, noise associated with maintenance equipment (e.g., leaf blowers, street sweepers, etc), hours of operation of construction or maintenance equipment, noise standards, abatement, enforcement, procedures, and other like issues.



N-IMP-2D	Use code enforcement to enforce the appropriate noise standards in the City's noise ordinance(s).
N-IMP-2E	Use the Police unit to enforce the appropriate noise standards in the State's motor vehicle code.
N-IMP-2F	Require that new equipment purchased by the City of Garden Grove comply with noise performance standards.
N-IMP-2G	Disseminate information to the public regarding City noise regulations and programs, the health effects of high noise levels, means of mitigating such levels, as well as abatement and enforcement procedures.
N-IMP-2H	Coordinate with California Occupational Safety and Health Administration (Cal-OSHA) to provide information on occupational noise requirements within the City.
N-IMP-2I	Examine the potential to establish a Violators Fee for persons requiring a second call/visit for violating the noise ordinance(s).

**Goal N-3 Minimized noise impacts from freeways, ensuring that City and State interior and exterior noise standards are not exceeded.**

Policy N-3.1	Encourage Caltrans to meet the State standard of 65 dBA CNEL for exterior noise levels for the Garden Grove Freeway (SR-22) and the San Diego Freeway (I-405).
Policy N-3.2	Encourage Caltrans to keep the interior residential noise levels below the State standard of 45 dBA CNEL, where appropriate and feasible.
N-IMP-3A	Continue to work with Caltrans to ensure that similar soundwalls or other appropriate mitigations to those installed along the Garden Grove Freeway (SR-22) be provided where the San Diego Freeway (I-405) abuts residential areas or areas with sensitive receptors within the City.
N-IMP-3B	Encourage Caltrans to develop a range of sound attenuation alternatives to mitigate noise impacts from the San Diego Freeway (I-405).

**Goal N-4 Minimize noise impacts for residential uses and noise sensitive receptors along the City's arterial streets, ensuring that City and State interior and exterior noise levels are not exceeded.**

Policy N-4.1	Examine the feasibility of implementing sound attenuation measures along the City's arterial streets. Prioritize the areas in need of sound attenuation based on degree of sensitivity, excess of maximum allowable standards, length of time the noise impact has existed, and the number or residential uses or sensitive receptors impacted.
Policy N-4.2	Minimize potential transportation noise through proper design of street circulation, coordination of routing, and other traffic control measures (e.g., shifting travel lanes away from impacted units, adding bike ways, etc.)



Policy N-4.3	Discourage through traffic on residential local streets to reduce noise.
N-IMP-4A	Install sound attenuation measures, including but not limited to, retrofitting existing residential units or sensitive receptors with double-glazed windows and sound insulation; construction of sound walls and landscaping, use of low walls and landscaped berms, enclose courtyards, rubberized asphalt, or relocation of driveways.
N-IMP-4B	Develop a streamlined process to expedite approval of noise reducing techniques identified in the noise ordinance(s).
N-IMP-4C	Ensure the inclusion of noise mitigation measures in the design of new roadway projects in the City of Garden Grove.
N-IMP-4D	Provide for continued evaluation of truck movements and routes in the City to provide effective separation from residential or other noise sensitive land uses.
N-IMP-4E	Conduct periodic noise monitoring and abatement to identify sound levels on residential local streets that may be affected by increased traffic volumes and speed limits.

**Goal N-5 Minimize noise impacts on residential areas from rail and/or transit operations.**

Policy N-5.1	Continue to encourage the Southern Pacific Transportation Company to schedule trains during the daylight hours, when possible.
Policy N-5.2	Require noise attenuation measures for residential construction in areas affected by the 65 dBA CNEL railroad noise contour. Sound attenuation measures shall reduce interior noise to a maximum of 45 dBA CNEL. These measures shall be applicable to all residential construction in a railroad noise impact area, both for new structures and for renovations, remodels, and building additions.
Policy N-5.3	Work with the Orange County Transit Authority (OCTA) in the development of the OCTA right-of-way or other rail/transit lines to ensure that noise attenuation measures are addressed in the selection of the rail or vehicle technology for use along the right-of-way or rail/transit line, and in the siting, design, and construction of stations.
N-IMP-5A	Require the Orange County Transit Authority (OCTA) to comprehensively analyze and mitigate the noise impacts associated with transit development of the OCTA right-of-way or other rail/transit lines.

**Goal N-6 Maintain or work to reduce noise levels associated with the Joint Forces Training Base (JFTB) Los Alamitos.**

Policy N-6.1	Coordinate with the Airport Land Use Commission to monitor any expansion plans and/or increased activities at the Joint Forces Training Base (JFTB) Los Alamitos.
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N-IMP-6A

Support development at the Joint Forces Training Base (JFTB) Los Alamitos that adheres to the Airport Environs Land Use Plan (AELUP) and the City of Garden Grove and State noise requirements or ordinances.



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Insert Exhibit N-1a  
Existing Noise Contours – West



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Insert Exhibit N-1b  
Existing Noise Contours – East



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Insert Exhibit N-2a  
Future Noise Contours – West



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Insert Exhibit N-2b  
Future Noise Contours – East

